City Of Fayetteville, Arkansas Wastewater Systems Improvements Project Compensatory Wetland Mitigation Monitoring Report No. 3



404 Permit File No. 14207 December 31, 2009





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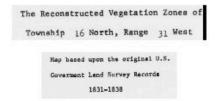
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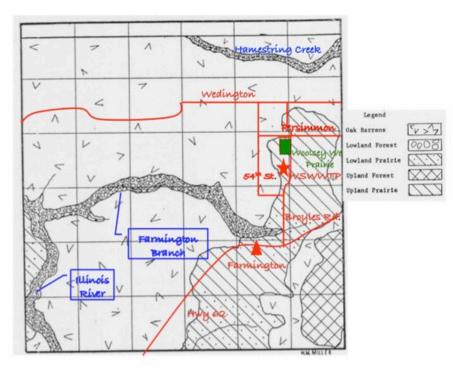
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"Special Thanks" to OMI, OERI, and Wildand, Inc. for assistance in site management.

"Much Gratitude" to David Jurgens and the City of Fayetteville for believing in us and allowing us to do what we do!





Woolsey Wet Prairie Sanctuary
*Banking on the future, by restoring the past"

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1.0 - INTRODUCTION AND PROJECT OVERVIEW

On March 10, 2005, the City of Fayetteville, Arkansas received Section 404 Individual Permit No. 14207 from the U.S. Army Corps of Engineers, Little Rock District (Corps) for the portion of the Wastewater System Improvement Project (WSIP) in the Illinois River Watershed (west side) that involved 36 stream crossings and 15 wetland crossings during construction of the new Westside WWTP, sewer lines, and road improvements. The permit required wetland compensatory mitigation due to the permanent alteration of 9.88 acres of wetlands.

The City of Fayetteville, Arkansas' Wastewater System Improvement Project (WSIP) was designed to improve the existing sewer collection system, upgrade the existing Paul Noland Wastewater Treatment Plant (WWTP), and construct a new (Westside) WWTP. The project's primary purpose was to implement corrective actions to eliminate/reduce odor and overflow problems associated with the existing treatment plant and collection system, and to provide wastewater treatment to areas currently outside the treatment area while reducing the total loading to the existing Noland WWTP. The linear portions of the project involved installation and replacement of approximately 38.02 miles of gravity flow sewer lines and force mains, and resulted in approximately 459.38 acres of surface disturbance. Construction activities commenced during the mid part of 2005 and will be completed near the end of the year 2010.

Roughly half of the Fayetteville sewer service is located within the Illinois River Watershed (within the Arkansas River Basin) and the other half is within the Beaver Reservoir Watershed (within the White River Basin). The WSIP involved discharges of fill into "waters of the U.S." therefore permitting under Section 404 of the Clean Water Act was required. This was done under one individual and two nationwide Section 404 permit actions, as described herein.

As part of the terms and conditions included in the Corps Section 404 permit, five annual reports on the status of the mitigation site must be submitted to the Corps. The first annual wetland monitoring report was due December 31st after the first growing year, and each year thereafter for a total of five years. The Section 404 Individual Permit No. 14207 was modified on December 19, 2007 as Permit No. 14207-3 to allow the use of vegetation management tools including herbicide application, mowing, and prescribed burning. The permit modification required two additional years of monitoring, and the submittal of monitoring reports for seven years instead of five years.

Within the Illinois Watershed, another Nationwide Section 404 permit (No.14207-1) was issued to the City of Fayetteville WSIP on October 30, 2007 due to unavoidable impacts to Goose Creek as a result of construction of an outfall structure. This permit required the creation of approximately 0.084 acres of riparian buffer zone along the channel of Goose Creek, as mitigation. Planting of trees was required within the riparian buffer zone and monitoring is required for a period of three years. Two annual monitoring reports are required for years 1 and 3, and the reports are to be submitted to the Little Rock District within the monitoring reports required for Permit No. 14207.

The 43.8-acre wetland mitigation site is located immediately to the north of the new Westside Wastewater Treatment Plant (WWTP) that became operational on June 1, 2008. A site location

map is shown in Figure 1. The wetland mitigation site has been divided into two parcels due to the presence of a high-pressure natural gas line that extends diagonally through the property.

Modifications to the existing hydrology at the mitigation site have been achieved via the construction of low elevation perimeter earthen berms designed to provide a mechanism for water retention at the site. Spillways with stop logs or risers have been constructed within the terrace berms in order to provide the ability to both hold and release water, as needed. Construction of the earthen berms resulted in two cells (W-1 and W-2) within the West Mitigation Site, and five cells (E-1 through E-5) within the East Mitigation Site. The mitigation site has been named "Woolsey Wet Prairie Sanctuary" in honor of Samuel Gilbert Woolsey, whose family settled the property in 1830. Hydrological features were designed by McGoodwin, Williams, and Yates Consulting Engineers, Inc. of Fayetteville, and ecological feature design and monitoring has been done by Environmental Consulting Operations, Inc. of Benton.



2.0 - SITE MANAGEMENT ACTIVITIES

The "adaptive management" (AM) approach, also known as adaptive resource management (ARM) has been utilized to manage site vegetation and hydrology. AM is a structured, iterative process of optimal decision-making in the face of uncertainty, with the objective to reduce uncertainty over time via system monitoring. Consequently, decision making simultaneously maximizes one or more resource objectives and, either passively or actively, generates information needed to improve future management. AM is often characterized as "learning by doing" in a decision-making process whereby any given selection of a vegetation management tools is done after observing the results of the previous vegetation management tool.

With regard to ecological restoration projects, each site has its own unique characteristics such as soil chemistry, hydrology, and dormant seeds within the seedbed. This creates a scenario whereby the observed results from the implementation of site management tools can be somewhat unpredictable. The timing of implementation of each management tool can also be a very critical factor in the results that are produced. For the Woolsey Wet Prairie Sanctuary, the use of each site management tool was based upon the observed results from the previously used management tool, and was done in the following sequence:

Table 1 - Mitigation Site Management Activities

Table 1 – Willigation Site Management Activities				
Date	Activity			
May 2006	Discontinuation of decades of cattle grazing and having operations			
May - July 2006	Construction on of earthen berms for hydrological modification			
October 2006	Spot spray Bermuda, Johnson grass, honey locust, sericea lespedeza, elm with			
	trichlopyr			
March 2007	Installation of water level control structures			
April 27, 2007	Mow fescue to prevent seed head development			
February 29, 2008	Prescribed burn			
March 27, 2008	Plant tree saplings in forested wetland cells and at outfall structure			
March 27 - April 5, 2008	Boom spray fescue with sulfosulfuron			
June 13, 2008	Plant approximately 10 Rattlesnake Master (Eryngium yuccifolium)			
June 25, 2008	Plant approximately 50 tallhorn beaksedge (Rhynchospora macrostachya)			
November 14, 2008	Boom spray fescue with sulfosulfuron			
February 19, 2009	Prescribed burn			
March 25, 2009	Boom spray fescue with glyphosate			
March 29, 2009	Spot spray Johnsongrass with sethoxydim			
June – October 2009	Weekly spot spraying of invasive woody vegetation with triclopyr			
November 19-24, 2009	Wetland cell drawdown in preparation for prescribed burn			
December 16, 2009	Prescribed burn			
December 17, 2009	Reset stop logs in water level control structures to restore water levels in wetland cells			

The Compensatory Mitigation for Losses of Aquatic Resources; Final Rule was jointly promulgated by the Department of the Army, Corps of Engineers and the Environmental Protection Agency and published in the Federal Register on April 10, 2008. The final rule contains requirements for long-term management of mitigation projects, as follows:

"Compensatory mitigation projects shall be designed, to the maximum extent practicable, to be self-sustaining once performance standards have been achieved. This includes minimization of active engineering features (e.g., pumps) and appropriate siting to ensure that natural hydrology and landscape context will support long-term sustainability."

and

"Where active long-term management and maintenance are necessary to ensure long-term sustainability (e.g., prescribed burning, invasive species control, maintenance of water control structures, easement enforcement), the responsible party must provide for such management and maintenance. This includes the provision of long-term financing mechanisms where necessary."

2.1 - Prescribed Burning

The City of Fayetteville received a modification to Section 404 permit No. 14207 to conduct a prescribed burn at the mitigation site. Prescribed burns have been conducted on February 29, 2008, February 19, 2009, and December 16, 2009. This is a widely accepted vegetation management tool for ecological restoration projects. Studies have shown that the anthropogenic suppression of fire has been responsible for the eradication of many native plant communities nationwide. Historically, Native Americans intentionally set fires for various reasons, one of which was for habitat enhancement for attraction of large migrating mammals such as bison and elk. In contrast, European settlers created fires for land clearing for agricultural purposes. Consequently, fire was used for two totally different ways of living. Native Americans' use of fire was one of promoting diversity (create food plots for game), whereas, the white settlers used fire to promote uniformity (wheat fields, corn fields, or pastures for livestock).

For ecological restoration, fire has become recognized as a valuable vegetation management tool that can be used to enhance community diversity. It has also been documented that prescribed burning should be done at a variety of seasons throughout the year instead of the same time each year. Fire removes much of the surface layer of decaying vegetation "thatch" that covers the ground. Many native plant species require sunlight to germinate, while others actually require fire to germinate. Prescribed burning is commonly used to increase native plant species richness. It has been obvious that many native plant species (some of them rare) are within the seedbed at the mitigation site, and have been either dormant or suppressed until conditions became favorable for them to complete their life cycle. The full extent of what species lie dormant within the existing seedbed is currently unknown, as new species continue to be added during each monitoring event.

2.2 - Herbicide Applications

The City of Fayetteville has received a modification to Section 404 permit No. 14207 to apply herbicides for control of tall fescue and other non-native invasive species. ECO, Inc. has conferred with Dr. Tom Barnes of the University of Kentucky Agricultural Extension Service, a nationally renowned expert in native wetland grass restoration, and control of non-native invasive species. He has conducted several studies showing the effectiveness of several herbicides for native grassland restoration. The herbicide sulfosulfuron was selected as one of the herbicides to be used at Woolsey Wet Prairie Sanctuary.

The primary objective of spraying sulfosulfuron was for control of tall fescue (*Schedonorus arundinaceus*). This species was originally introduced from Europe to the United States during the late 1800s. The University of Kentucky began developing tall fescue varieties in the early 1900s and released the KY 31 variety for distribution in 1943. Tall fescue is extremely

competitive and capable of forming monocultures in former native grasslands. It is estimated that approximately 4 million of the 5.4 million acres of pasturelands in Arkansas are dominated by tall fescue. It contains a toxic alkaloid that is detrimental to bobwhite quail, white-tailed deer, songbirds, wild turkey, and other wildlife. Tall fescue has a wetland indicator status of FAC-and is capable of dominating wet meadow areas, significantly reducing native plant species richness.

Tall fescue is a cool season grass and actively begins photosynthesis very early in the growing season. It goes dormant during hot dry weather and actively grows in the fall even after several killing frosts. This provides an advantage in vegetation management since the fescue can be sprayed at a time when native plant species are still dormant. Due to its life cycle, it is typically the first plant species to become active after completion of most prescribed burns, depending upon the season in which the burn was conducted. It was apparent that three to four weeks after the burn would be a critical time to apply herbicides on the fescue. Sulfosulfuron is a grass-specific herbicide that causes minimal harm to many native plant species, has a very short half-life, and has been proven to be very effective for control of tall fescue.

The March 27-April 5, 2008 herbicide application event was not done satisfactorily. Unfortunately, the low bid contractor had inferior equipment and was not prompt in completion of the work. It was apparent that a uniform application of herbicide was not done as indicated by observations made two months later. Roughly 30 percent of the spray area indicated reduced tall fescue density; however, 70 percent of the spray zone appeared to have not been sprayed at all.

To address this matter, specifications were written in a more stringent manner to require a higher standard of qualifications and experience in ecological restoration projects. In November 2008, another contractor was hired to spray areas where tall fescue had not been reduced. This contractor had computerized equipment to assure a uniform application rate. Small stands of cool season sedges and rushes that exist in marsh areas were flagged in the field, and designated as "no spray" areas.

A follow-up application of glyphosate was applied via boom spraying on March 25, 2009 on remnant stands of tall fescue prior to the emergence of the warm season native species.

Test plots were established where sethoxydim was applied onto tall fescue on March 29, 2009. It is anticipated that sethoxydim will be used for tall fescue control in early 2010. Sethoxydim is reportedly effective on fescue during early growth stages, and is not as potentially harmful to sedges as sufosulfuron.

Boom spraying is not feasible during the growing season since there are no herbicides that will kill invasive species without killing desirable species. Therefore, triclopyr was used for weekly spot spray applications during June through October 2009 to control invasive broadleaf species such as sericea lespedeza, callery pear, and honey locust.

2.3 - Mowing

The City of Fayetteville has received a modification to Section 404 permit No. 14207 to conduct periodic mowing. The mowing is aimed toward invasive species such as tall fescue, Johnson

grass, ragweed, and sericea lespedeza. If necessary, stands of these species will be mowed to a height of 10-12 inches as they begin to mature, but before they form seed heads. This is intended to prevent the dispersal of additional seeds from invasive species. Currently, most areas at the mitigation site remain too wet to mow, and no mowing has been done since April of 2007. However, periodic mowing will be continued in a 50-foot perimeter around the mitigation site and on the earthen berms, as necessary.

2.4 - Hydrological Controls

Field observations have indicated that the hydrological model was extremely accurate in delineating wetland habitat type hydrology size and location. The model used 100 years of rainfall data, soil properties, evaporation, and detailed drawings with 6-inch contour lines.

Although the earthen berms were completed in July 2006, stormwater was only retained for eight months. In March 2007, narrow excavations were made through the berms in order to install the water level control structures. The majority of the retained water was discharged at that time. Due to this water loss, and the fact that 2007 was a dry year, the full benefit of hydrological modifications to allow for a full year of uninterrupted rainfall storage was not experienced until March 2007 through March 2008. Year 2008 was an extremely wet year that had significant impacts upon the site hydrology, completely filling the wetland cells during periods of heavy rainfall.

The annual average precipitation at Fayetteville is 46.02 Inches. Rainfall distribution is fairly even throughout the year. The wettest month of the year is typically June with an average rainfall of 5.26 inches. As shown in Figure 2, rainfall amounts were 45.1 inches in 2006 (2.0% below average), 34.8 inches in 2007 (24.3% below average), 57.7 inches in 2008 (25.3% above average), and 50.9 inches in 2009 (0.1% above average). Given that the site was allowed to collect a full year of rainfall in 2008 (a very wet year) and 2009, an increase in monitoring stations exhibiting wetland vegetation, soils, and hydrology was observed. This trend continued during the 2009 monitoring year, which slightly exceeded the average annual rainfall amount.

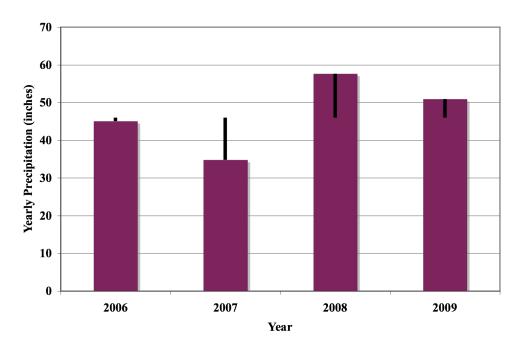


Figure 2. Annual Rainfall for Fayetteville, Arkansas. The deviation (\pm) from mean annual rainfall is displayed as black bars (Long-term average annual precipitation = 46.02 inches).

2.5 - Forested Wetland Planting Zones

The majority of the seven rare plant species have been observed at wet meadow areas within the West Mitigation Site that have been targeted for planting of wetland trees and shrubs. Planting of trees and shrubs within these areas would be detrimental to the survival of the rare sedge species that grow in full sunlight. Consequently, forested planting zones were located to be predominately on the north end of the mitigation site where rare sedges have not been observed. On March 27, 2008, saplings of each of the following tree species were planted at designated forested wetland zones.

Table 2 – Trees Planted In Designated Forested Wetland Zones

Cell	Acres Planted	Species	# Planted	# Surviving
E-1	0.46	Green Ash	16	15
		Shumards Oak	16	12
E-2	1.08	Pecan	20	14
		Green Ash	26	24
		Shumards Oak	26	22
E-3	0.53	Shumards Oak	15	15
		Pecan	15	12
		N. Red Oak	6	4
		Black Walnut	6	6
W-1	0.79	Green Ash	15	13
		Shumards Oak	10	10
		Pecan	10	8
		N. Red Oak	10	10
		Black Walnut	10	9
	TOTAL = 2.86		Total = 201	174

During the fall of 2008, a field survey was conducted to evaluate survival rate. Survey results indicated an overall survival rate of 87 percent. Many volunteers of persimmon, black willow, green ash, and winged elm were also observed. Native prairie grass and forb volunteers have provided good ground cover. More efforts will likely be required to control the density of tree and shrub growth in order to maintain the wet prairie marsh-like character of the mitigation site.

Monitoring efforts during 2009 indicated that the majority of the planted tree saplings had not survived. However, numerous volunteer trees and shrubs have been observed of the following species:

Table 3 - Volunteer Tree and Shrub Species Observed During 2009

Table 3 – Volunteer Tree and Sili tub Species Observed During 2007				
Volunteer Tree Species and Wetland Indicator Status				
winged elm	Ulmus alata	FACU+		
American elm	Ulmus americana	FACW		
chittum wood	Sideroxylon lanuginosum	FACU		
persimmon	Diospyros virginiana	FAC		
sassafras	Sassafras albidum	FACU		
black cherry	Prunus serotina	FACU		
eastern cottonwood	Populus deltoides	FAC+		
eastern redcedar	Juniperus virginiana	FACU-		
green ash	Fraxinus pennsylvanica	FACW		
hackberry	Celtis occidentalis	FACU		
silver maple	Acer saccharinum	FACW		
box elder	Acer negundo	FACW		
black willow	Salix nigra	OBL		
Volunteer Shi	rub Species and Wetland Indicator Status			
rough-leafed dogwood Cornus drummondii FAC				
Coral berry	Symphoricarpos orbiculatus	FAC-		
button bush	Cephalanthus occidentalis	OBL		
cockspur hawthorn	Crataegus crus-galli	FAC-		
winged sumac	Rhus copallinum	NI		
smooth sumac	Rhus glabra	no data		
Carolina rose	Rosa carolina	FACU		
prairie rose	Rosa setigera	FACU		
highbush blackberry	Rubus argutus FACU+			

Due to the observed success with volunteer species, management of woody species has been revised to include management of volunteers in lieu of management of planted species. The volunteer species provide more natural and diverse microhabitats, are composed of individuals of native species that are local genotypes, exist at desired density and ground cover, and are more sustainable than planted species.

3.0 - MITIGATION SITE MONITORING

As specified within the City's 404 permit, "monitoring reports shall include inventories of all plant species, along with their relative frequency and percent cover, and photographs showing all representative areas of the mitigation site". Since the issuance of the City's 404 permit, the Director of Civil Works, Headquarters, U.S. Army Corps of Engineers issued Regulatory Guidance Letter (RGL) No. 06-03 on August 3, 2006, to provide guidance for minimum monitoring requirements for compensatory mitigation projects. Specifically, the RGL expressed that monitoring reports must be concise and effectively provide the information needed to

determine the status of compensatory mitigation efforts. It also outlined the use of the three parameters defined in the 1987 Corps Wetland Delineation Manual (soils, hydrology, vegetation) and the use of functional assessment methods as performance standards for wetland mitigation monitoring. Consequently, the following performance standards were evaluated to determine success in achieving mitigation goals and objectives:

- **Inventories of all plant species**
- Estimated relative frequency and species dominance
- 1987 Corps Delineation Manual parameters –soils, hydrology, vegetation
- Functional Assessment "Pre" & "Post" Charleston Method

Monitoring activities completed to date include:

- 2002-2005 Pre-Mitigation Baseline Site Characterization
- October 2006
- May 2007
- November 2007
- **June 2008**
- October 2008
- **July 2009**
- November 2009

Forty-seven permanent monitoring stations (plots) were established, based upon the original percent acreage of each plant community zone within each wetland cell, as shown in Table 4 below:

Table 4 - Plant Community Zone Acreage and # Plots Per Zone/Cell								
Zone	Cell W1	Cell W2	Cell E1	Cell E2	Cell E3	Cell E4	Cell E5	TOTALS
Wet Meadow	0	4.45 ac.	0	0.78 ac.	0	1.80 ac.	1.25 ac.	8.28 ac.
		7 plots		1 plot		3 plots	2 plots	13 plots
Forested	2.34 ac.	0	0.46 ac.	0	0.35 ac.	0	0	3.15 ac.
	4 plots		1 plot		1 plot			6 plots
Marsh	0.12 ac.	0.67 ac.	0.36 ac.	0.77 ac.	0.19 ac.	0.43 ac.	0	2.54 ac.
	1 plot		6 plots					
Open Water	0	0.05 ac.	0.03 ac.	0.04 ac.	0.0	0.31 ac.	0	0.43 ac.
		1 plot	1 plot	1 plot		1 plot		4 plots
Upland Buffer	2.8 ac.	1.61 ac.	1.15 ac.	1.41 ac.	0.91 ac.	2.67 ac.	1.67 ac.	12.22 ac.
	4 plots	2 plots	2 plots	2 plots	1 plot	4 plots	3 plots	18 plots
Acreage Totals	5.26 ac.	6.78 ac.	2.0 ac.	3.0 ac.	1.45 ac.	5.21 ac.	2.92 ac.	26.62 ac.
Total # Plots	9 plots	11 plots	5 plots	5 plots	3 plots	9 plots	5 plots	47 plots

3.1 - Plant Species Inventory/ Species Richness

Overall plant species richness at Woolsey Prairie has increased steadily from 2006 to 2009 (Figure 3). A total of 368 plant species have been documented from the site, though 9 have not been observed since wetland cells were created and were likely lost to subsequent hydrologic changes. However, many more wetland species have colonized the site as a result of the wetland creation, and others have appeared on the site, presumably from the seed bank, following reduction of tall fescue (Schedonorus arundinaceus) cover. Seventy-nine species on the site (21.5% of the total) are considered to be not native to northwest Arkansas. Seven species (1.9%

of the total) are identified as species of conservation concern (rare species) by the Arkansas Natural Heritage Commission.

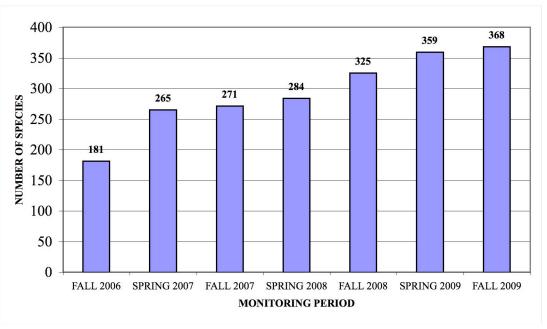


Figure 3. Overall vegetative species richness at Woolsey Wet Prairie 2006-2009.

Plot data taken from Fall 2006 to Fall 2009 show that species richness within plots has fluctuated both seasonally and yearly (Fig. 2 and Fig. 3). Initial increases in species richness in 2006 and 2007 were likely the result of cessation of grazing on the site, though the addition of a few weed and wetland species were linked to wetland creation and enhancement activities. This was followed by a general decrease in species richness in 2007 and 2008. This decrease is the result of two main factors: 1) drowning of non-wetland species as wetland cells filled with water, and 2) competitive exclusion by tall fescue in drier areas.

Decreases in species richness, due to loss of less water-tolerant species, were especially evident in wet meadow, open water, and marsh plots between Spring 2007 and Spring 2008 (Figure 4). With the exception of upland plots, all plot types became wetter with time, especially in 2008 and 2009, which were wet years. This led to shifts in species composition and dominance across the site, even in areas that already supported a wetland flora. Specifically, shallower water may support higher species richness than deeper water, in which fewer species are adapted to live.

Drier upland plots and some wetland plots also experienced a general decrease in species richness during 2007 as tall fescue, released from grazing pressure, out-competed most other species (Figure 4). Increases in species richness in 2008 and 2009 are likely the result of two factors: 1) maturation of the created wetlands in 2006 and 2007 (and associated arrival of new species via waterfowl using these new wetlands), and 2) decrease in tall fescue cover following prescribed fire and herbicide application in March and April 2008. This fescue reduction released warm season forbs and grasses formerly suppressed by fescue competition.

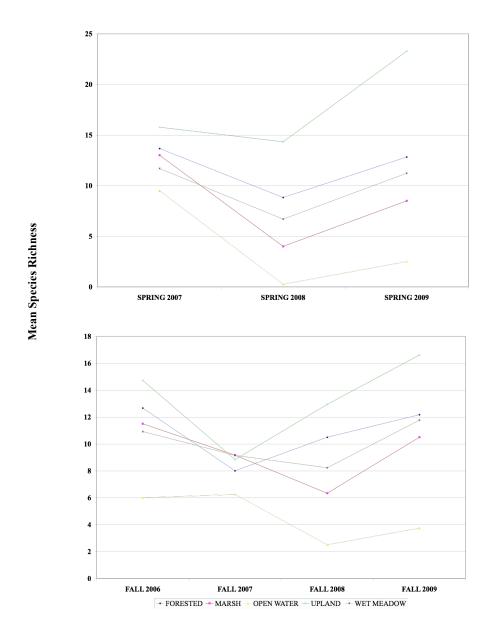


Figure 4. Mean spring (2007, 2008, and 2009) and fall (2006, 2007, 2008, and 2009) species richness per plot type (forested, marsh, open water, upland, and wet meadow).

A number of factors explain seasonal and long-term changes in species richness. With the exception of upland plots, all plot types became wetter with time, especially in 2008, in which the annual rainfall reported at 57.69 inches. Decreases in the number of species in forested, marsh, wet meadow, and upland plots during the period from fall 2006 to fall 2007 can likely be attributed to competitive exclusion by tall fescue (*Schedonorus arundinaceus*), which increased during this same period. However, variation in climate and management between 2006 and 2007 also contributed. The decrease in species richness in the marsh and open water plots from 2007 to 2008 are the result of wetter conditions in 2008 than 2007.

A transition period was observed in the vegetation community composition and density, whereby areas that became inundated exhibited a reduced community diversity and density in 2007. This

was due to standing water that killed tall fescue and other species that were not adapted to such wet conditions. During 2008, the replacement of the species with obligate wetlands plants was observed.

The nine species listed below were observed on Woolsey Prairie prior to site hydrological modifications but could not be relocated in 2008 or 2009. It is most likely that these species were lost from the site due to changes in hydrology associated with mitigation activities.

- Asclepias amplexicaulis (curly milkweed)
- Baptisia bracteata var. leucophaea (cream false indigo)
- *Corvdalis crystallina* (mealy fumewort)
- Festuca rubra (red fescue)
- Helianthus grosseserratus (sawtooth sunflower)
- *Helianthus mollis* (ashy sunflower)
- *Hieracium gronovii* (hawkweed)
- Penstemon tubaeflorus (whitewand beard-tongue)
- *Schizachyrium scoparium* (little bluestem)

The following seven species occurring at Woolsey Wet Prairie are listed as state species of conservation concern by the Arkansas Natural Heritage Commission.

- Carex arkansana (Arkansas sedge)
- Carex fissa var. fissa (a sedge)
- Carex opaca (opaque prairie sedge)
- *Carex pellita* (a sedge)
- Eleocharis wolfii (Wolf's spikerush)
- *Rhynchospora macrostachya* (a beakrush)
- Scleria pauciflora var. caroliniana (few-flowered nutrush)

All of these are associated with unplowed tallgrass prairie remnants.

Table 5 shows 35 species that were observed in 2009 but not previously (species preceded by an * are non-native). With the exception of rattlesnake master and oak seedlings, which were introduced, it is likely that these appeared either from recruitment from the seed bank following the reduction in tall fescue and/or arrived at the site via waterfowl which began actively using the site once the wetland cells began to hold water, and colonized newly created wetland habitat.

Table 5 - New Plant Species Observed In 2009

* Ailanthus altissima (tree-of-heaven)	Physalis longifolia (longleaf groundcherry)
Ampelopsis cordata (heartleaf ampelopsis)	Polygala sanguinea (purple milkwort)
Andropogon glomeratus (bushy bluestem)	Polygonum erectum (erect knotweed)
Campsis radicans (trumpet creeper)	Populus deltoides (eastern cottonwood)
Ceratophyllum demersum (coontail)	Potamogeton pusillus (narrowleaf pondweed)
Cyperus erythrorhizos (redroot flatsedge)	Quercus, sp. seedlings (introduced)
Dichanthelium commutatum (variable rosettegrass)	Rhexia mariana (meadow beauty)
Eryngium yuccifolium (rattlesnake master) (introduced)	Rhus copallinum (winged sumac)
Hypericum gymnanthum (clasping St. John's wort)	Rhus glabra (smooth sumac)
Ipomoea lacunosa (whitestar morning glory)	* Salsola tragus (Russian thistle)
Juncus diffusissimus (spreading rush)	* Sonchus asper (spiny sowthistle)
Lindernia anagallidea (false pimpernel)	Spiranthes vernalis (spring ladies'-tresses)
Luzula echinata (wood rush)	Teucrium canadense (germander)
Melothria pendula (dwarf cucumber vine)	Tridens × oklahomensis (Oklahoma purpletop)
Mollugo verticillata (green carpetweed)	* Verbascum thapsus (woolly mullein)
* Paspalum notatum (Bahia grass)	Vernonia arkansana (Arkansas ironweed)
Paspalum pubiflorum (hairyseed crowngrass)	Wolffia brasiliensis (wolffia)
Physalis heterophylla (clammy groundcherry)	

3.2 - 1987 Corps Delineation Manual Parameters

Wetland parameters that included soils, hydrology, and vegetation (based on wetland plant community dominance) were sampled within each plot type (upland, forested and wet meadow, marsh, and open water). The size and location of each of these zones was based upon a hydrological model that predicted areas of soil saturation and/or inundation. The percent of wetland characteristics present are shown graphically in Figure 5.

Upland Plots

As expected, upland plots exhibited a low percentage of wetland characteristics in the soil, hydrology, and vegetation parameters during the 2006-2008 sampling periods. A transition of soil characteristics from upland to wetland was observed at some of the plots from the fall of 2006 to the fall of 2008. As planned, some of the upland areas that are not on top of mounds will be converted from upland to wetland to generate wetland creation credits, due to hydrological modifications. Therefore, this trend indicates success in generating wetland creation credits.

In terms of vegetation, the fall 2006 period exhibited minimal wetland vegetation at some of the upland plots where the hydrology had been enhanced. However, the preceding sampling periods did not exhibit dominant wetland vegetation, due to tall fescue dominance, lower 2007 rainfall, and water loss during installation of water level control structures.

Forested and Wet Meadow Plots

Forested wetland plots are areas that exhibit the same hydrology as wet meadows, but have been selected for planting of trees to offset the loss of forested wetlands from the WSIP. The forested and wet meadow plots exhibited a high percentage of wetland soil and hydrology parameters during all five sampling periods. Dominant wetland vegetation was not observed in the forested and wet meadow plots until the spring of 2008. This is believed to be due to tall fescue dominance, lower 2007 rainfall, and water loss during installation of water level control structures.

Marsh Plots

Marsh plots initially exhibited a high percentage of wetland characteristics in the vegetation, soil, and hydrology parameters during the first two sampling periods, but subsequently declined during the fall 2007 sampling period. The decline in vegetation and hydrology characteristics was likely due to lower 2007 rainfall and water loss during installation of water level control structures. The 2008 spring and fall sampling periods indicate an increase in vegetation, soil, and hydrology wetland characteristics, which is due to an increase in rainfall and retention of water by earthen berms. An increase in dominance by wetland vegetation was observed over the three sampling periods, but declined during the spring of 2008 from inundation, as the fescue was being killed by the standing water, and replaced by emergent aquatic plants.

Open Water Plots

Open water plots exhibited a trend as the marsh plots, as a decline in vegetation and hydrology characteristics was observed in the 2007 transition when a more stable hydrology was established. In 2008, an increase in vegetation, soil, and hydrology wetland characteristics was observed after tall fescue was replaced by emergent aquatic plant species.

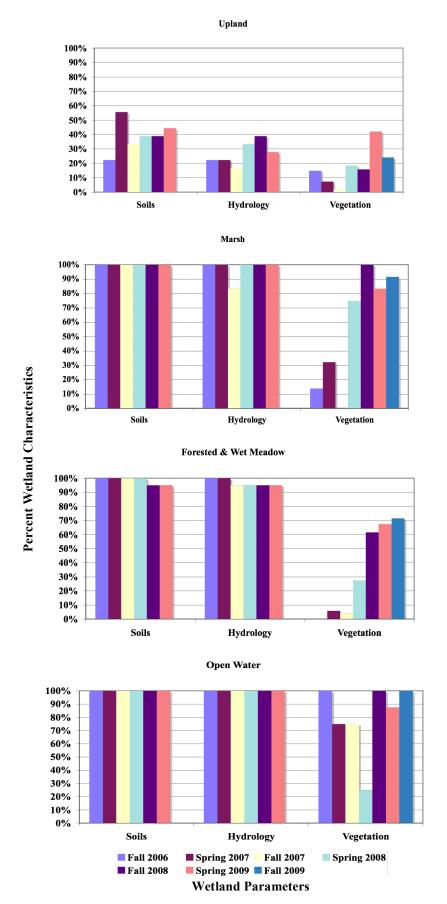


Figure 5 – Percent of wetland characteristics for soil, hydrology, and vegetation wetland parameters for six sampling periods (Fall 2006, Spring 2007, Fall 2007, Spring 2008, Fall 2008, and Spring 2009).

The success of establishment of wetland vegetation was analyzed by calculating the type of dominant vegetative species present. Plots in which more than 50% of the dominant species are OBL, FACW, or FAC are considered to exhibit wetland vegetation. Therefore, wetland vegetation has dominated in the open water plots for the seven sampling periods (fall 2006 through fall 20089), the last five samplings periods (fall 2007through fall 2009) for the marsh plots, and for the last three sampling periods at the wet meadow/forested plots (fall 2008 through fall 2009) (Figure 6).

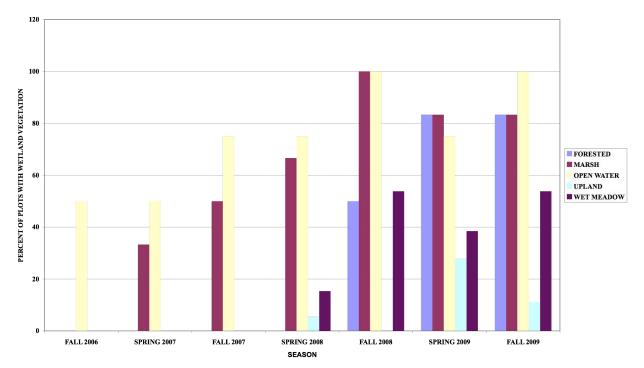


Figure 6. Percentage of plots dominated by wetland vegetation (OBL, FACW, or FAC), based on the 50/20 rule for calculating dominance, for Fall 2006, Spring 2007, Fall 2007, Spring 2008, Fall 2008, Spring 2009, and Fall 2009 monitoring periods.

The increase in wetland dominant vegetation in the forested, marsh, open water, and wet meadow plots is due to an increase in rainfall, successful retention of water by the earthen berms, recruitment of wetland species seeds, management of fescue by herbicide application and implementation of fire management.

3.3 - Tall Fescue Percent Cover

A decrease in tall fescue percent cover for all plot types is displayed in Figure 7. The decline is a result of adaptive management activities that produced conditions that enabled an increase in native wetland vegetation as the community dominants.

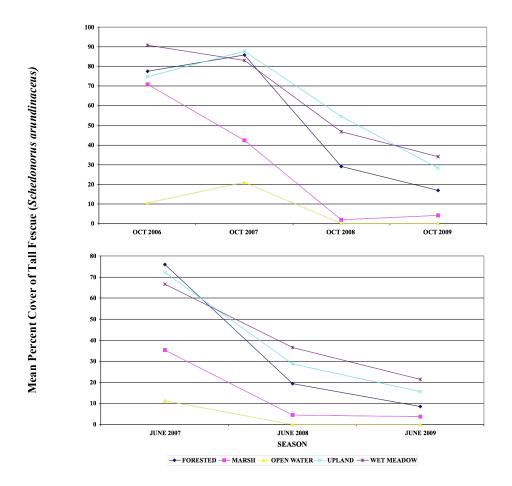


Figure 7. Mean percent cover of Tall Fescue (*Schedonorus arundinaceus*) by plot types forested, marsh, open water, upland, and wet meadow grouped by early and late growing seasons for 2006 through 2009.

3.4 - Rare Plant Species At Woolsey Wet Prairie Sanctuary

Seven plant species tracked as elements of conservation concern (rare species) by the Arkansas Natural Heritage Commission, were found to naturally occur at the mitigation site. All are sedges (family Cyperaceae) and are characteristic of wet prairie remnants. These include:

Carex arkansana (Arkansas sedge) – G4S1 – This uncommon sedge is known in Arkansas from wet prairie remnants, hydric oak flatwoods, and similar open wetland habitats (ANHC, 2007). While it has no wetland indicator status code in the USDA Plants Database, it is listed by Yatskievych (1999) as occurring primarily in bottomland prairies and moist depressions of upland prairies. At Woolsey Wet Prairie it is scattered in wetter areas of the prairie.

Carex opaca (opaque prairie sedge) – G4S2S3 – This rare sedge is primarily associated with unplowed, wet tallgrass prairie remnants in Arkansas (ANHC, 2007). While it has no wetland indicator status code in the USDA Plants Database, it is listed by Yatskievych (1999) as primarily occurring in "bottomland prairies, moist depressions of upland prairies, and margins of fens." At Woolsey Wet Prairie it is scattered in wetter areas of the prairie.

Carex fissa var. fissa (a sedge) – G3G4S1 – Prior to its discovery at Woolsey Wet Prairie, this rare sedge was known in Arkansas from only two sites in Saline and Lonoke Counties where is occurs in disturbed prairie-associated wetlands and wet hardwood flatwoods (ANHC, 2007). At Woolsey Wet Prairie, it occurs in small numbers in two naturally occurring prairie swales in cells W-1 and W-2.

Carex pellita (a sedge) – G5S1 – Prior to its collection at Woolsey Wet Prairie, this species was known to be extant at a single Arkansas locality, in a fen in Marion County. At Woolsey Wet Prairie it is uncommon in one open water plot and locally common in one marsh plot. It is apparently increasing at the site based on observations in 2007.

Eleocharis wolfii (Wolf's spikerush) – G3G4S2 – This wetland sedge occurs in Arkansas primarily in wet areas in unplowed tallgrass prairie remnants but can persist in wet, open areas in landscapes that were formerly dominated by prairie vegetation (ANHC, 2007). At Woolsey Wet Prairie it is locally common in several naturally occurring swales and is now expanding around at least two of the marsh plots.

Rhynchospora macrostachya (tall horned beaksedge) – G4S1 - Prior to its collection at Woolsey Wet Prairie, this species was known from Arkansas only from historical collections. At Woolsey Wet Prairie it was known from two natural prairie swales prior to construction of the berms, but is now also increasing in at least one marsh plot. In the fall of 2006, ECO, Inc. gathered seeds and successfully propagated over 50 specimens during the 2007 growing season that were transplanted into marsh areas at the mitigation site during 2008. A 90 percent survival rate was observed, and all transplanted specimens produced large seed heads by the end of the 2008 growing season.

Scleria pauciflora (fewflower nutrush) – G5S3 – This sedge is known in Arkansas from unplowed tallgrass prairies, saline barrens, and open pine flatwoods (ANHC, 2007). At Woolsey Wet Prairie it occurs in areas that support other characteristic prairie vegetation.

SOURCES:

ANHC (Arkansas Natural Heritage Commission). 2007. Database of Elements of Conservation Concern. Arkansas Natural Heritage Commission. Little Rock, AR.

Yatskievych, G. 1999. Steyermark's Flora of Missouri. Vol. 1. Revised Edition. Missouri Dept. of Conservation & Missouri Botanical Garden Press. St. Louis, MO. 991 pp.

3.5 - Wetland Functional Assessment

The Charleston Method was initially utilized to determine that a total of 80.8 mitigation credits were needed to offset the permanent alteration of 9.88 acres of wetlands by the WSIP, as follows:

Table 6 – Permanently Altered Wetland Acreage and Credits Needed for Mitigation			
North Broyles Road PEM Wetlands Permanently Altered	1.27 acres/9.13 debits		
Westside WWTP PEM Wetlands Permanently Altered	5.64 acres/40.6 debits		
Broyles Road/Goose Creek PFO Wetlands Permanently Altered	1.39 acres/16.0 debits		
Westside Collection System PFO Wetlands Permanently Altered	1.42 acres/13.5 debits		
Eastside Collection System PFO Wetlands Permanently Altered	0.16 acres/1.52 debits		
Total Permanently Altered Wetlands	9.88 acres/80.8 debits		

^{*}PFO - palustrine forested wetlands "seasonally inundated forest"

^{*}PEM - palustrine emergent wetlands "wet meadow"

During construction of the eastside collection system, a sewer line realignment was designed that resulted in a diversion around the 0.16 acres of PFO wetlands on the eastside collection system. Therefore, 1.52 of the needed credits can be deducted, leaving a need for 79.2 mitigation credits to offset the permanent alteration of 9.56 acres of wetlands by the WSIP.

The City of Fayetteville WSIP Wetland Compensatory Mitigation Plan, developed and submitted to the Little Rock District in January 2005, and the City's Section 404 permit outlined the creation of 4.05 acres of wet meadow wetlands and 3.06 acres of forested wetlands (total creation acreage = 7.11 acres), restoration and enhancement of 7.29 acres of existing emergent wetlands, and enhancement of 12.22 acres of existing upland prairie as buffering. This resulted in a total of 110 credits to be generated on 28.2 acres to offset wetland losses. This produced an excess of 29.2 credits over the 80.8 credits needed, as shown below.

Table 7 - Project Acreage and Credits Originally Generated in 2007			
Existing Mitigation Site PEM Wetlands Restored/enhanced	7.29 acres/37.9 credits		
Upland Prairie Buffer Restored/enhanced	12.22 acres/55.0 credits		
Eastside Collection System PFO Wetlands partially restored	0.16 acres 0.2 credits		
Westside Collection System PFO Wetlands partially restored	1.42 acres 2.3 credits		
Total Wetlands Restored/Enhanced	21.09 acres/95.4 credits		
PEM Wetlands Created	4.05 acres/8.5 credits		
PFO Wetlands Created	3.06 acres/6.1 credits		
Total Wetlands Created	7.11 acres/14.6 credits		
Total Mitigation Acreage/Credits Generated	28.2 acres/110 credits		

^{*}PFO - palustrine forested wetlands "seasonally inundated forest"

The 110 credits were based upon field surveys and quantifications of wetland/upland acreage during the calendar year 2007. As previously stated, water losses were experienced from installation of water level control structures and excessively low rainfall amounts in 2007. Therefore, a full year of uninterrupted rainfall storage was not experienced until March 2007 through March 2008. Regardless, the site demonstrated a high capability of water storage. Stop logs at water level control structures were set to optimize water storage and prevent berm overflows that may cause erosional damage to the berms.

Due to optimized hydrological controls in 2008, an increase in wetland acreage was observed that was well beyond what designers anticipated. The increase in created wetland acreage resulted in a corresponding reduction in upland buffer enhancement acreage. A portion of the increase in wetland acreage and credits was generated from improved hydrology and site management, and a portion was generated from including acreages of wetland creation, wetland enhancement, and upland buffer enhancement in areas <u>outside</u> of the wetland cells. Observations of these areas have shown improved habitat function and value, as compared the preconstruction conditions. Additionally, the earthen berms themselves serve as upland buffers and were included in the 2008 revised values. These areas outside of the cells qualify for the generation of wetland mitigation credits since they meet the following criteria:

^{*}PEM – palustrine emergent wetlands "wet meadow"

- 1) They are located within the 43.8-acre parcel that was deed restricted in perpetuity as a mitigation site;
- 2) They contain native species not observed within the wetland cells;
- 3) They contribute to wetland habitat at Woolsey Wet Prairie;
- 4) They are managed in the same manner as Woolsey Wet Prairie. Management activities including removal of cattle, discontinuation of haying, application of herbicides, prescribed burning, and mowing to provide a protective buffer around the perimeter of the cells that preclude the introduction of non-native invasive species.
- 5) Construction of the berms has also resulted in wetland enhancement and creation outside of the wetland cells in these areas.

The 2008 monitoring activities indicated that a total of 160.13 credits had been generated from mitigation activities. This equates to an excess of 80.93 credits over the 79.2 credits needed.

In 2009, ecologists from Environmental Consulting Operations, Inc. and surveyors from McGoodwin, Williams, and Yates Consulting Engineers, Inc. conducted field work to get an accurate updated quantification of wetland acreage, and develop an "as-built" drawing of the mitigation site (Figure 8). Wetland delineations were conducted, and wetland/nonwetland interfaces were marked in the field. Subsequently, the "as-built" drawing was completed, and wetland acreage was quantified. Table 8 shows the revised 2009 wetland acreage and credits, as compared to the 2007 and 2008 assessments.

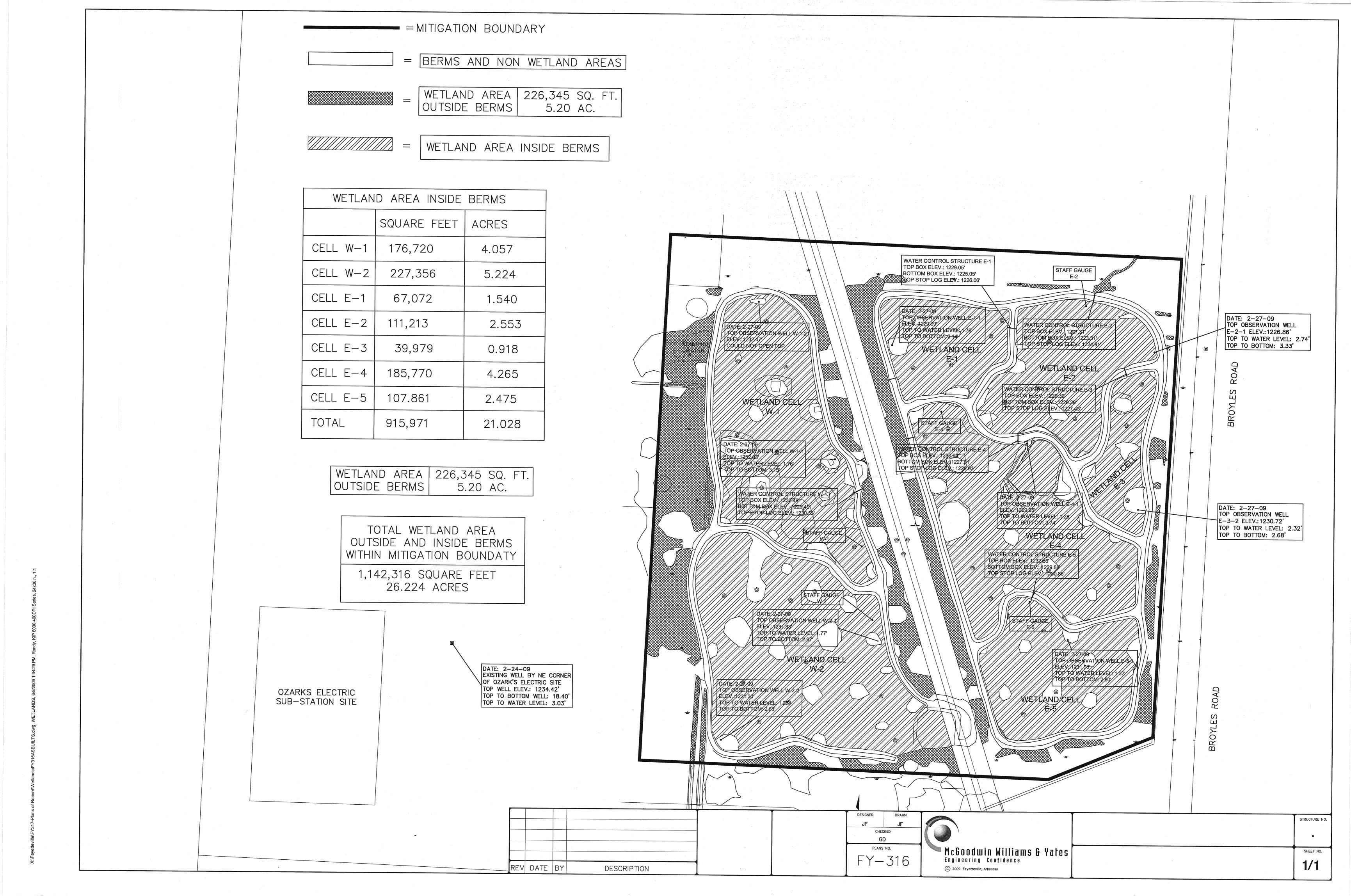
With a more accurate quantification and delineation of wetland areas, an increase in wetland credits was observed. For 2009, the total mitigation credits were 175.18, or an overage of 95.98 credits (121%) of the 79.2 credits required for compensatory mitigation. This is attributed to vegetation management activities and improved control of site hydrology.

Table 8 – Revised Project Acreage and Credit Comparison for 2007-2009					
Mitigation Type	2007	2008	2009		
Existing Mitigation Site PEM Wetlands Restored/Enhanced	7.29 acres/37.9 credits	7.29 acres/37.9 credits	7.29 acres/37.9 credits		
Existing PEM Wetlands Outside Cells Restored/Enhanced	0	1.49 acres/7.75 credits	1.49 acres/7.75 credits		
Eastside Collection System PFO Wetlands partially restored	0.16 acres/0.2 credits	0	0		
Westside Collection System PFO Wetlands partially restored	1.42 acres/2.3 credits	1.42 acres/7.1 credits	1.42 acres/7.1 credits		
Total Non-Buffer Wetlands Restored/Enhanced	8.87 acres/40.4 credits	10.2 acres/52.75 credits	10.2 acres/52.75 credits		
Upland Buffer (berms/mounds) in Cells Restored/Enhanced	12.22 acres/55.0 credits	10.91 acres/53.46 credits	5.59 acres/27.39 credits		
Upland Prairie Outside Cells Restored/Enhanced	0	5.14 acres/25.19 credits	11.98 acres/58.7 credits		
Total Upland Buffer Restored/Enhanced	12.22 acres/55.0 credits	16.05 acres/78.65 credits	17.57 acres/86.09 credits		
PEM Wetlands Created in Cells	4.05 acres/8.5 credits	9.95 acres/20.89 credits	10.72 acres/22.51 credits		
PEM Wetlands Created Outside Cells	0	1.01 acres/2.12 credits	3.71 acres/7.79 credits		
PFO Wetlands Created in Cells	3.06 acres/6.1 credits	2.86 acres/5.72	3.02 acres/6.04		
Total Wetlands Created	7.11 acres/14.6 credits	13.82 acres/28.73 credits	17.45 acres/36.34 credits		
Total Mitigation Acreage/Credits Generated	28.2 acres/110 credits	40.07 acres/160.13 credits	45.22 acres/175.18 credits		

175.18 mitigation credits generated by mitigation activities

- 79.2 mitigation credits to offset the permanent alteration of 9.56 acres of wetlands by the WSIP

95.98 surplus credits



4.0 - RIPARIAN MITIGATION AT OUTFALL STRUCTURE

As required by NWP No. 14207-1, riparian mitigation must be completed to offset unavoidable impacts to 0.02 acres of waters of the US caused by redirection of Goose Creek during the construction of the wastewater plant outfall structure. The permit requires riparian restoration activities on 0.084 acres of riparian buffer zone near the outfall structure.

The 404 permit requires monitoring of the site for three years, with annual reports to be submitted to the Little Rock District on the first and third years. The 2008 mitigation monitoring report developed last year included the first year of monitoring. Consequently, the third year of monitoring does is not required to be submitted until the end of 2010.

5.0 – CONCLUSIONS AND SUMMARY OF MITIGATION EFFORTS

The success of Woolsey Wet Prairie Sanctuary has been well noted in local media newspapers and television. Not only has it achieved above and beyond the required wetland compensatory mitigation requirements, it has provided passive recreation for the public and academia. "ebird.org" a website co-sponsored by Audubon and Cornell University lists Woolsey Wet Prairie as one of the countries birding hotspots. Fifteen species of shorebirds have been observed at the site, and migratory waterfowl seasonally make their visits, some of them staying to raise their young. During 2008, three pairs of Canada geese raised their goslings at the site. Two hen blue-winged teal raised their broods to maturity at Woolsey. This is the eighth breeding record for Arkansas, and the first with more than one set of young. Amphibian and reptiles have thrived at this newly created habitat, and many visitors go to the site at dusk simply to hear the frogs singing. To date, 137 species of birds have been observed at Woolsey Wet Prairie.

Systematic monitoring and assessment of wetland condition will be continued to generate additional data that will be used in the "adaptive management" strategy to maintain and restore the site. It was originally a tall grass wet prairie, still has intact upland prairie mounds that appear to have never been subjected to plowing, and depressional areas between mounds where water seasonally ponds forming wetlands. Such prairie mounds and wet prairie depressions were common in the area prior to the western expansion by settlers in the early to mid 1800's. Recognizing that this is a very rare and endangered natural resource in northwest Arkansas, the designers developed a wetland mitigation strategy with the objective of restoring the natural prairie ecosystem that once existed on the site.

Plant ecologists universally agree that today, prairie is the rarest and most fragmented of North American ecosystems, and the one most in danger of being lost completely. Tall grass prairies once extended from Manitoba to the Texas Coast and eastward into Indiana. Today, only 2,000 acres (only one percent) of the original two million acres of tall grass prairie in this region of the country are as yet unplowed. Decades of crop farming, cattle grazing, mowing for hay, fire suppression, introduction of non-native plant species, and drainage ditches have contributed to the pre-restoration degraded condition of the Woolsey Wet Prairie Sanctuary.

The Woolsey Wet Prairie Sanctuary is part of the original prairie of Prairie Township, Fayetteville, Arkansas that extended all the way to the Prairie Grove and Lincoln areas in Washington County. Conversion of an estimated 100,000 acres of prairie habitat to production

of wheat in northwest Arkansas in the late 1800's and early 1900's was the beginning of the decimation of prairie habitat.

With more than twice the credits needed for compensatory mitigation, plans are under way to seek approval from the Little Rock District to create a mitigation bank to use the surplus credits for future infrastructure improvement projects. A draft Mitigation Bank Prospectus has been prepared that includes expanding the mitigation to include the adjacent 70 acres.

The current regulatory requirements may provide the optimum opportunity to create this mitigation bank. The Arkansas Highway and Transportation Department has tried for years to establish a mitigation bank in Northwest Arkansas. Federal Guidance on the Use of the Transportation Equity Act (TEA-21) established a "Preference for Mitigation Banking to fulfill Mitigation Requirements under Section 404 of the Clean Water Act – July 11, 2003." As the federal administration develops the Federal Stimulus Bill to provide funding for highway infrastructure improvements, there will be a greater potential need for a mitigation bank in Northwest Arkansas.

As published in the Federal Register on April 10, 2008, the 40 CFR 230 Compensatory Mitigation For Losses of Aquatic Resources: Final Rule established a preference for mitigation bank credits over permittee-sponsored mitigation due to findings that banks involves less risk of failure because they must undergo a multi-resource agency review process. They also provide lower costs for the consumer of wetland permits and are more stable, support more diversity, and contribute more to larger ecosystem relationships than small onsite mitigation projects.

Due to the current economic climate, the City does not currently have available revenues for design and construction of the mitigation bank at the current time. Perhaps in future times when the markets for construction return, there will be a greater need for mitigation credits in the area, and completion of the mitigation bank will be more economically feasible for the City of Fayetteville.

Additional information and periodic updates will be posted at the Woolsey Wet Prairie Sanctuary Website at:

http://ecoarkansas.com/WoolseyMain.html

For questions or comments, contact:

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City of Fayetteville 2009 Awards for Woolsey Wet Prairie Sanctuary

Arkansas Environmental Stewardship Award (ENVY Award) Finalist presented by Arkansas Department of Environmental Quality – April 2009



Governor's Conservation Awards - Corporate Conservationist of the Year presented by Arkansas Wildlife Federation - August 2009



Golden Paddle Award presented by Illinois River Watershed Partnership - November 2009

